

Report to the Chief Officer Highways and Transportation

Date: 28 July 2020

Subject: Proposed Extension of 40mph Speed Limit on A6120 Ring Road

Are specific electoral wards affected?	<input checked="" type="checkbox"/> Yes <input type="checkbox"/> No
If yes, name(s) of ward(s): Harewood, Alwoodley and Roundhay	
Has consultation been carried out?	<input checked="" type="checkbox"/> Yes <input type="checkbox"/> No
Are there implications for equality and diversity and cohesion and integration?	<input checked="" type="checkbox"/> Yes <input type="checkbox"/> No
Will the decision be open for call-in?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
If relevant, access to information procedure rule number:	
Appendix number:	

Summary

1. Main issues

- Leeds City Council is proposing to implement a Speed Limit Order on the A6120 Ring Road in the above mentioned electoral wards.
- The introduction of the A6120 Ring Road Cycle Superhighway, the proposed East Leeds Orbital Route (ELOR) Phase 3 Roundabout at Red Hall and a recent upgrade to the Roundhay Park Lane/Park Lane junction have all substantially changed the character of the stretch of road in question.
- The proposal is to reduce the current 60mph speed limit to 40mph, from a point approximately 40m east of The Pines to a point approximately 116m south of Elmete Lane.

2. Best Council Plan Implications (click [here](#) for the latest version of the Best Council Plan)

- Improving transport connections in terms of safety.

3. Resource Implications

- The estimated cost of implementing the associated Speed Limit Order is £7,500, subject to satisfactory completion of the advertising and making of the necessary Order.

- The scheme is to be funded by a Section 106 contribution associated with the ELOR Advanced Junctions Phase 1 works.

Recommendations

The Chief Officer (Highways and Transportation) is requested to:

- Approve the proposal to introduce a change to the speed limit on the A6120 Ring Road as shown on the attached drawing no. 299424-LCC-HWT-XX-DR-EP-TO_03; and
- Request the City Solicitor to advertise the draft Speed Limit Order and, if no valid objections are received, to make, seal and implement the Order as advertised.

1. Purpose of this report

- 1.1 To seek approval to advertise a draft Speed Limit Order.

2. Background information

- 2.1.1 The introduction of the 7.5km long East Leeds Orbital Route (ELOR) running from Redhall to Manston Lane, and the associated East Leeds Extension (ELE) development, will put additional pressure onto the existing A6120 Ring Road further to the west and a number of junctions have been identified as requiring additional capacity.
- 2.1.2 One of the A6120 Ring Road junctions to be improved in advance of the ELOR works has been the junction at Roundhay Park Lane/Park Lane. The improvement was seen as a quick win and will mitigate for the forecast increase in traffic.
- 2.1.3 As part of the junction improvement works, the existing 60mph speed limit on the A6120 Ring Road is proposed to be reduced to encompass the new junction, taking into account such factors as: the forecast increase in traffic once the ELE development is completed; the approach from the east being on a bend; the new junction infrastructure, including controlled pedestrian facilities; and the fact that the land directly to the north east of the junction has been earmarked as potential development land.
- 2.1.4 In addition, the A6120 Ring Road Cycle Superhighway has recently been constructed alongside the A6120 Ring Road from the King Lane junction at Moor Allerton to the proposed (ELOR) Phase 3 Roundabout at Red Hall.
- 2.1.5 A temporary 40mph speed limit has successfully been in place along this stretch of the A6120 Ring Road since September 2018 to enable the reconstruction of the Roundhay Park Lane/Park Lane junction and the construction of the new A6120 Ring Road Cycle Superhighway.
- 2.1.6 The Roundhay Park Lane/Park Lane junction was completed in October 2019 and the Cycle Superhighway is due for completion in August 2020, although it is envisaged that a reduced speed limit will still be in place on the A6120 Ring Road to the east of the aforementioned junction to enable the construction of the ELOR Phase 3 Roundabout at Red Hall.

- 2.1.7 A speed survey was undertaken on the A6120 Ring Road over a 7 day period in early March 2020, on either side of the newly installed junction at Roundhay Park Lane. Average mean speeds over a 24 hour period were found to be below 40mph. A temporary 40mph speed limit along this stretch of the A6120, referred to in paragraph 2.1.4, was in place at the time of the speed survey. This would indicate that a permanent 40mph speed limit would be both self-enforcing and compatible with the speed of vehicles using the Ring Road at this location.

3. Main issues

- 3.1.1 A scheme reducing the speed limit from 60mph to 40mph, from a point approximately 40m east of The Pines to a point approximately 415m east of Roundhay Park Lane, was originally drawn up and consulted on. It left in place a short stretch of 60mph speed limit on the A6120 Ring Road, in between two 40mph limits.
- 3.1.2 As a consequence of a review of the site, this report details a revised scheme that removes this anomaly, and proposes to reduce the speed limit throughout.
- 3.1.3 The reduced speed limit will also be more in keeping with the changed character of the A6120 Ring Road, bearing in mind the close proximity of the A6120 Ring Road Cycle Superhighway, the proposed East Leeds Orbital Route (ELOR) Phase 3 Roundabout at Red Hall and the recent upgrade to the Roundhay Park Lane/Park Lane junction.
- 3.1.4 In order to accommodate the speed limit reduction, 40mph repeater roundels will need to be displayed on lighting columns along the extended length in accordance with Traffic Signs Regulations and General Directions 2016.

4. Corporate considerations

- 4.1.1 The proposal accords with the Council's Local Transport Plan and other policies in that it provides a safe means of access for all users of the highway.

4.2 Consultation and engagement

- 4.2.1 Ward members for Moortown, Crossgates and Whinmoor, Roundhay, Harewood and Alwoodley were consulted on the 26th of February 2020 and 5th of March 2020 with regards to the original speed limit reduction scheme that ended approximately 415m east of Roundhay Park Lane. 6 ward members replied in support of the proposals. No other responses have been received to date.
- 4.2.2 West Yorkshire Combined Authority and the Emergency Services were consulted on the 26th of February 2020. Only the Police have responded to date.
- 4.2.3 The Police replied requesting 'evidence of mean speeds at the location to show that compliance will be achievable without the requirement for enforcement, or alternative evidence of how it is likely to be within the tolerance for 40mph with the changes that have been made.' A new survey was commissioned to measure mean speeds in relation to the new junction alignment, and the results were duly provided to the Police on the 30th April 2020. The Police replied in support of the proposals on the same day.

- 4.2.4 Ward members for Moortown, Crossgates and Whinmoor, Roundhay, Harewood and Alwoodley were further consulted on the 2nd of July 2020 with regards to the extended scheme detailed in this report. 1 ward member replied in support of the proposals. No other responses have been received to date.
- 4.2.5 West Yorkshire Combined Authority and the Emergency Services were also further consulted on the 2nd of July 2020 with regards to the extended scheme detailed in this report. No responses have been received to date.

4.3 Equality and diversity / cohesion and integration

- 4.3.1 An Equality, Diversity, Cohesion and Integration Screening has been undertaken and this shows that an impact assessment was not required.
- 4.3.2 One important factor when considering a change in speed limit is the impact any change in speed limit may have on community severance. The proposed speed limit reduction will enable pedestrians and cyclists to cross the A6120 Ring Road in a safer environment, reducing community severance.

4.4 Council policies and the Best Council Plan

- 4.4.1 The proposed speed limit reduction meets the Best Council Plan in terms of seeking to 'improve transport connections in terms of safety'.
- 4.4.2 It is important to note that the aim of this scheme is to set an appropriate speed limit against the road characteristics and existing mean speeds, to ensure a safe and compliant road speed is introduced. This supports local and national casualty reduction targets in line with Local Transport Plan aims and will benefit all road users.

Climate Emergency

- 4.4.3 A more efficient, larger capacity junction at Roundhay Park Lane has led to a reduction in slow queuing traffic, and hence reduced emissions. The reduction of the approach speed to this junction will also enable a more efficient use of the junction.
- 4.4.4 The removal of the remaining short section of 60mph carriageway will lead to reduced emissions due to a uniform lower speed limit being in place.

4.5 Resources, procurement and value for money

- 4.5.1 The estimated cost of implementing the associated Speed Limit Order is £7,500, subject to satisfactory completion of the advertising and making of the necessary Order. The scheme is to be funded by a Section 106 contribution associated with the ELOR Advanced Junctions Phase 1 works.

4.6 Legal implications, access to information, and call-in

- 4.6.1 Permanent speed limit orders are subject to The Local Authorities' Traffic Orders (Procedure) (England and Wales) Regulations 1996.

4.7 Risk management

- 4.7.1 The proposal's progression is dependent on the level and type of objection the scheme may receive.

5. Conclusions

- 5.1 The introduction of the proposed speed limit reduction will improve the safety of the A6120 ORR/Roundhay Park Lane/Park Lane junction and the wider Ring Road for all road users, including pedestrians.

6. Recommendations

The Chief Officer (Highways and Transportation) is requested to:

- 6.1 Approve the proposal to introduce a change to the speed limit on the A6120 Ring Road as shown on the attached drawing no. 299424-LCC-HWT-XX-DR-EP-TO_03;
- 6.2 Request the City Solicitor to advertise the draft Speed Limit Order and, if no valid objections are received, to make, seal and implement the Order as advertised.

7. Background documents

- 7.1 None

8. Appendices

- 8.1 DRAWING A6120 ORR Junction Improvements
- 8.2 DRAWING 299424-LCC-HWT-XX-DR-EP-TO_03

Equality, Diversity, Cohesion and Integration Impact Assessment

As a public authority we need to ensure that all our strategies, policies, service and functions, both current and proposed have given proper consideration to equality, diversity, cohesion and integration.

A **screening** process can help judge relevance and provides a record of both the **process** and **decision**. Screening should be a short, sharp exercise that determines relevance for all new and revised strategies, policies, services and functions. Completed at the earliest opportunity it will help to determine:

- the relevance of proposals and decisions to equality, diversity, cohesion and integration.
- whether or not equality, diversity, cohesion and integration is being/has already been considered, and
- whether or not it is necessary to carry out an impact assessment.

Directorate: City Services	Service area: Traffic Management
Lead person: Kieran Dent	Contact number: 01133781210

1. Title: Harewood, Roundhay and Alwoodley Wards Speed Limit Order

Is this a:

☐

Strategy / Policy

☐

Service / Function

☒

Other

If other, please specify: Speed limit reduction due to change in characteristics of A6120 Ring Road.

2. Please provide a brief description of what you are screening

Extension of the existing 40mph speed limit on the A6120 Ring Road to include the newly reconstructed junction at Roundhay Park Lane.

3. Relevance to equality, diversity, cohesion and integration

All the council's strategies/policies, services/functions affect service users, employees or the wider community – city wide or more local. These will also have a greater/lesser relevance to equality, diversity, cohesion and integration.

The following questions will help you to identify how relevant your proposals are.

When considering these questions think about age, carers, disability, gender reassignment, race, religion or belief, sex, sexual orientation and any other relevant characteristics (for example socio-economic status, social class, income, unemployment, residential location or family background and education or skills levels).

Questions	Yes	No
Is there an existing or likely differential impact for the different equality characteristics?	X	
Have there been or likely to be any public concerns about the policy or proposal?		X
Could the proposal affect how our services, commissioning or procurement activities are organised, provided, located and by whom?		X
Could the proposal affect our workforce or employment practices?		X
Does the proposal involve or will it have an impact on <ul style="list-style-type: none">• Eliminating unlawful discrimination, victimisation and harassment• Advancing equality of opportunity• Fostering good relations		X

If you have answered **no** to the questions above please complete **sections 6 and 7**

If you have answered **yes** to any of the above and;

- Believe you have already considered the impact on equality, diversity, cohesion and integration within your proposal please go to **section 4**.
- Are not already considering the impact on equality, diversity, cohesion and integration within your proposal please go to **section 5**.

4. Considering the impact on equality, diversity, cohesion and integration

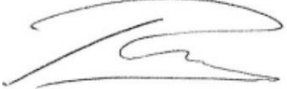
If you can demonstrate you have considered how your proposals impact on equality, diversity, cohesion and integration you have carried out an impact assessment.

Please provide specific details for all three areas below (use the prompts for guidance).

<ul style="list-style-type: none"> • How have you considered equality, diversity, cohesion and integration? (think about the scope of the proposal, who is likely to be affected, equality related information, gaps in information and plans to address, consultation and engagement activities (taken place or planned) with those likely to be affected) <p>Ward Members and Emergency Services have been consulted and are generally in support of the proposals.</p>
<ul style="list-style-type: none"> • Key findings (think about any potential positive and negative impact on different equality characteristics, potential to promote strong and positive relationships between groups, potential to bring groups/communities into increased contact with each other, perception that the proposal could benefit one group at the expense of another) Positive Impacts of the scheme: <ul style="list-style-type: none"> • The proposed speed limit reduction will enable pedestrians and cyclists to cross the A6120 Ring Road in a safer environment, reducing community severance. • The introduction of the proposed speed limit reduction will improve the safety of the A6120 ORR/Roundhay Park Lane/Park Lane junction for all road users. Negative impacts: <ul style="list-style-type: none"> • Some vehicles may exceed the 40mph speed limit
<ul style="list-style-type: none"> • Actions (think about how you will promote positive impact and remove/ reduce negative impact)

5. If you are not already considering the impact on equality, diversity, cohesion and integration you will need to carry out an impact assessment.	
Date to scope and plan your impact assessment:	n/a
Date to complete your impact assessment	n/a
Lead person for your impact assessment (Include name and job title)	n/a

6. Governance, ownership and approval Please state here who has approved the actions and outcomes of the screening		
Name	Job title	Date

	Principal Engineer	5/5/20
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7. Publishing

This screening document will act as evidence that due regard to equality and diversity has been given. If you are not carrying out an independent impact assessment the screening document will need to be published.

If this screening relates to a **Key Delegated Decision, Executive Board, full Council** or a **Significant Operational Decision** a copy should be emailed to Corporate Governance and will be published along with the relevant report.

A copy of **all other** screening's should be sent to equalityteam@leeds.gov.uk. For record keeping purposes it will be kept on file (but not published).

Date screening completed	5/5/20
If relates to a Key Decision - date sent to Corporate Governance	
Any other decision – date sent to Equality Team (equalityteam@leeds.gov.uk)	